

Wichita, Kansas

2004/2005 HUD Consolidated Annual Performance and Evaluation Report (CAPER)

Executive Summary

Background

The Executive Summary of the HUD Consolidated Annual Performance and Evaluation Report (CAPER) has been prepared for the City Council to provide an overview of the accomplishments and performance of the Consolidated Plan programs. The report covers the period July 1, 2004 through June 30, 2005. During the program year, the City of Wichita operated 122 projects totaling \$8.7 million dollars and assisted 15,442 persons on a limited clientele basis and 92,057 on an area basis utilizing Community Development Block Grant (CDBG), HOME Investment Partnership (HOME) and Emergency Shelter Grant (ESG) funding.

Consolidated Plan

The HUD Consolidated Plan is both a plan and an application. To receive funding, each entitlement community must develop and submit a five-year Consolidated Plan. The Consolidated Plan identifies the community needs by developing a community profile and strategy to meet those needs. The Consolidated Plan contains a profile of the actual conditions of the community. The plan also identifies a vision for redevelopment actions to improve the conditions within the community.

The Consolidated Plan is not meant to limit the vision only to CDBG, HOME and ESG activities. The plan also covers activities that Sedgwick County, United Way and other community agencies plan to undertake to form a collaborative effort. Examples are ComCare of Sedgwick County, which tracks persons with mental illness and programs through United Way that assist the homeless.

The Neighborhood Revitalization Plan targets specific areas for revitalization activities. The City Council approved the targeting of the CDBG and HOME funds to benefit the Local Investment Areas identified in the Neighborhood Revitalization Plan. The Neighborhood Revitalization Plan also provides tax rebates for new construction and renovation, infill housing incentives and facade loans for downtown businesses. Taken together, these projects offer a multi-dimensional and comprehensive approach to meeting the priority needs and attaining the goals outlined in the Consolidated Plan. Staff revised the plan during the 2003 program year and included it within the 2004/2008 HUD Consolidated Plan.

One-Year Action Plan

Each year the entitlement community must identify the specific activities that will be initiated to address the objectives of the Consolidated Plan. City Council approves these projects by utilizing the funding of CDBG, HOME and ESG programs.

The projects funded in the One-Year Action Plan provide an increased supply of affordable housing units through construction and rehabilitation, preservation of historic properties, opportunities for low and moderate-income people to become homeowners, job training and education, assistance to homeless persons and improvement of public facilities.

All activities undertaken in the One-Year Action Plan meet the goals of the Consolidated Plan. The One-Year Action Plan covers the period July 1 through June 30. HUD must receive the plan at least 45 days prior to the beginning of the program year (May 15).

The CDBG program requires that the City give maximum feasible priority to activities that benefit low- and moderate-income persons. A minimum of 71% of the funds expended must meet the low- and moderate-income national objective. The balance may be expended for activities that prevent or eliminate slum and blight conditions or that meet the HUD definition of an urgent need.

HUD awards grants annually to entitlement communities to carry out a wide range of community development activities directed toward revitalizing neighborhoods, economic development and providing improved community facilities and services. Entitlement communities receive funds on a dual formula basis established by Congress. The formula takes into account the community needs, including the extent of poverty, population, housing overcrowding, age of housing and population growth lag in relationship to other metropolitan areas. The funding formula is based on the 2000 U.S. Census data.

Funding from HUD has varied over the years as shown in the following table. Funding continues to decline based on changes in the U.S. Census data used to calculate City funding levels and the additional number of new entitlement cities added each year by HUD. Funding began in the 2004 fiscal year for the American Dream Downpayment Initiative (ADDI) program.

BASE ALLOCATION AMOUNTS				
Program Year*	CDBG	HOME	ADDI	ESG
2000	\$3,760,000	\$1,861,000		\$133,000
2001	\$3,902,000	\$2,067,000		\$133,000
2002	\$3,825,000	\$2,068,000		\$133,000
2003	\$3,550,000	\$1,942,000	\$115,064	\$131,000
2004	\$3,464,000	\$1,936,372	\$135,779	\$129,856
2005 **	\$3,270,909	\$1,826,206	\$77,424	\$126,690

*The program year begins July 1st and ends June 30th of the following year.

**The current 2005 Program Year began July 1, 2005.

Consolidated Annual Performance and Evaluation Report (CAPER)

At the end of every program year, the City of Wichita prepares and submits a report to HUD identifying the accomplishments of the Consolidated Plan and the One-Year Action Plan. The Consolidated Annual Performance and Evaluation Report (CAPER) is due no later than 90 days after the end of the program year (September 30).

The CAPER provides HUD with a comprehensive view of the activities that the City undertook with CDBG, HOME and ESG funding during the reporting year. The CAPER reflects the actual work performed and the level of expenditures for each activity. Projects that are eligible under a limited clientele basis identifies the demographics of the persons assisted. Activities based on an area basis identify the number of persons who benefited from the activity.

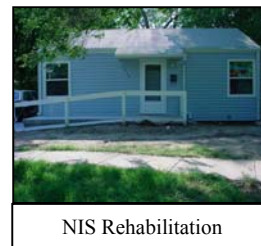
CDBG

During the 2003/2004-program year, 49 new projects were initiated and operated concurrently with 55 projects continued from previous years, with total expenditures of \$4,082,966. Ninety-eight percent of all CDBG funds were expended for activities benefiting low- and moderate-income persons. CDBG funds are often used to leverage private and other public financing. Since 1997, CDBG projects have leveraged over \$31.9 million dollars in private or other public funds. A summary of the CDBG projects is listed below:

Capital – Over \$1.3 million was spent for capital improvement programs. The street, curb, gutter and sidewalk project provided more than 10,125 square feet of concrete for sidewalks, 679 square feet of concrete for driveway and 2,081 linear feet of concrete for curb and gutter repair. Street construction included 1,391 tons of asphalt and 3,183 square yards of asphaltic concrete. For the third year, the City focused on improving parks and public facilities located in the Neighborhood Revitalization Area. CDBG funds were used to repair and renovate eight parks and three public facilities. New playground and safety equipment were installed at Planeview, Aley, West Douglas, and Evergreen Parks. Restroom doors and fixtures were replaced at Murdock, Planeview, Minisa and Schell Parks. Parking lots were constructed at the new parks and the Aley parking lot was resurfaced.

Economic Development – The Wichita Biz Loan program has successfully provided two expansion and one start-up business loans. These endeavors have succeeded in creating 16 jobs for low/mod persons in the Neighborhood Revitalization Area during the 2003 program year and an additional 7 during the 2004 program year. Cessna is currently conducting training under Skills For Success. This program provides entry-level job training for disadvantaged and/or welfare recipients. Twenty-five persons have been placed in positions within the Wichita community.

Housing - Funds totaling \$1,024,977 was used to provide loans and grants for the rehabilitation of 247 housing units located in low-income neighborhoods. The amount of interest paid on these loans varies depending on the recipient's ability to repay and some loans require no repayment until the property is sold or transferred.



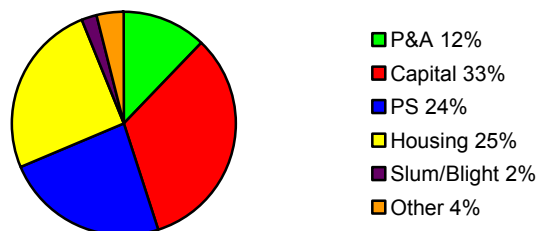
Public Services – A total of \$971,353 was spent to provide public services in Wichita. Assistance was provided to 61,484 citizens through the Neighborhood Assistance Programs and 13,857 through the Community Education program. Also 834 victims of domestic violence received shelter from the Women’s Crisis Center and Harbor House and 3,412 participated in the outreach programs. The number of youth participating in the youth recreation and enrichment program totaled 3,950 and 192 participated in the Summer Youth Employment program. A total of 21,680 unduplicated persons had access to the neighborhood clean up program during 23 clean-ups in four Local Investment Areas.

Historic Preservation – Projects including secondary structure demolition, historic preservation and historic deferred loan programs for residential properties are funded under the HUD provision to eliminate slum and blight. Nine secondary structures were eliminated from residential property through the Secondary Structure Demolition Program. Expenditures meeting the elimination of slum and blight national objective totaled \$91,880, or 2%.

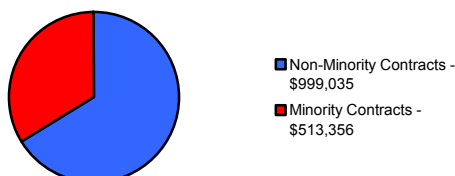
Planning and Administration – A total of \$502,850 or 12.3% was spent for planning and administration activities in the CDBG program. Planning and administrative activities include historic preservation planning and mandated consolidated plan activities. Funds totaling \$199,092, or 4.9% were expended for the administration of the CDBG program.

Other – Projects included in this HUD approved category are Neighborhood Clean-up and Environmental Health Inspectors. A total of \$159,414 was expended for these activities.

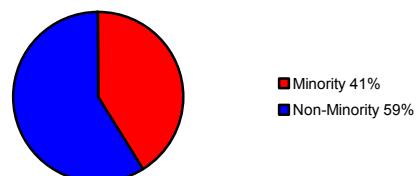
Total CDBG Expenditures



CDBG Minority Contracts



CDBG Minority Participation



HOME

The City of Wichita spent \$2,984,927 in connection with 22 projects operated throughout the course of the year. HOME funding provided downpayments, closing costs and rehabilitation assistance for 51 first-time homeowners through the HOMEownership 80 program and repair/rehabilitation assistance for 9 homeowners through the Deferred Loan Program. Four of the City's designated Community Housing Development Organizations (CHDOs) received HOME operational support funding during the year.



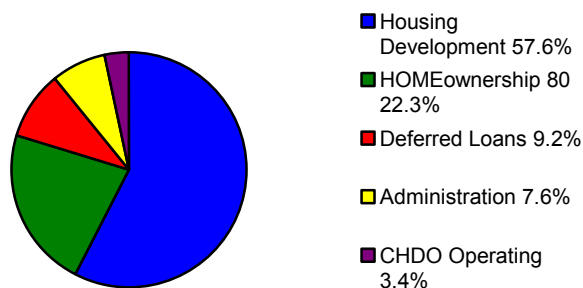
In addition, the City of Wichita's HOME program was one of five programs to receive HUD's Doorknocker award. This national recognition was made as part of HUD's 15th Anniversary celebration for the HOME program. The award was presented for the Millair Creek project, which was also featured in the 15th Anniversary video.

Housing Development by CHDOs – Over \$1,300,000 in funding was provided during the year for single-family housing projects carried out by Community Housing Development Organizations in the City's Local Investment Areas. These projects were developed utilizing CHDO Set-Aside funding, the Housing Development Loan Program and Neighborhood Revitalization Area Housing Development funding. These CHDOs used the City's HOME funding to leverage private construction loans in order to complete construction and/or rehabilitation of 29 homes.

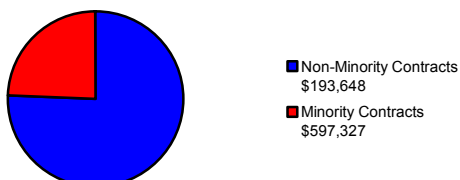
The CHDOs have also utilized funding from the Boarded Up Home Program to construct and/or rehabilitate five homes that were sold to income-eligible, owner-occupant homebuyers. This program has proven to be effective in eliminating the blighting influence of boarded-up structures located within the boundaries of the City's Local Investment Areas. CHDOs are currently in the process of developing 10 additional projects with subsidies provided under the program.

Administrative costs for the HOME program were \$225,883 and represents 7.6% of total expenses.

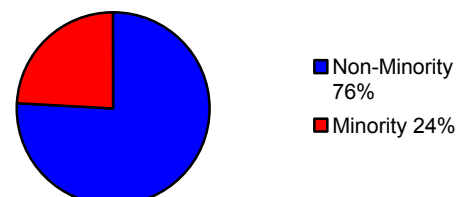
Total HOME Expenditures



HOME Minority Contracts



HOME Minority Participation



ESG

Maintenance and Operation – ESG funds expended \$74,982 during the program year to provide operational expenses for five homeless shelters and one daily drop-in center maintained by nonprofit providers. Overnight shelter and related services were provided for 3,501 unduplicated homeless individuals, of which at least 108 were victims of domestic violence.

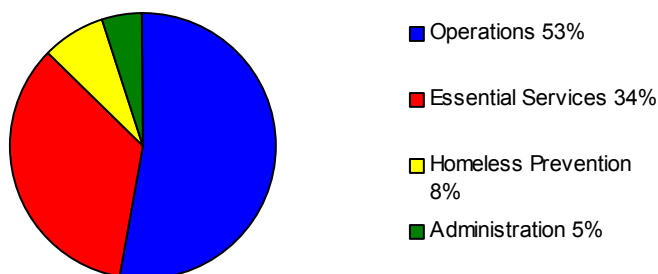
Essential Services - Funds totaling \$39,129 were spent to provide comprehensive case management services to 2,600 homeless individuals.



Homeless Prevention - A total of \$4,923 was spent in the prevention of homelessness for 108 individuals.

Administration - Funds totaling \$6,370 or 5% were spent for administration of 2004/2005 ESG projects.

ESG Expenditures



CITIZEN PARTICIPATION

Citizens were provided a 15-day comment period to review the 2003/2004 HUD Consolidated Plan Annual Performance Report (CAPER) and make comments to the City Council at a Public Hearing during the regularly scheduled City Council meeting on September 14, 2004. No comments were received.

A public notice was placed in the Wichita Eagle on January 8, 2005 and the Kansas State Globe on January 6, 2005 to advise citizens that the City would hold a public hearing on January 25, 2005 to receive comments on the City's housing and community development needs.

A member of the Sunflower Community Action Group spoke about more than 200 abandoned and boarded up houses in the northeast area. The specific boundaries are 25th Street on the north, Oliver to the east, Murdock to the south and Washington on the west. The group is looking for assistance from the City of Wichita to either rehabilitate or demolish the sites.

Housing and Community Services staff had already begun addressing this issue prior to the receipt of the public comment by developing a Comprehensive Housing Policy and the Stop Blight initiative. City of Wichita's Office of Central Inspection identified 186 boarded-up houses in the Northeast Local Investment Area. Housing and Community Services Department has applied for an Economic Development Initiative (EDI) funding to begin the new Stop Blight Program that will address this issue.

On April 6, 2005 the Wichita Eagle and on April 7, 2005 the Globe published notices informing citizens that the City had prepared the 2005/2006 One Year Action Plan and gave citizens 30 days to provide comments to the City before adoption of the plan on May 10, 2005. No comments were received.

Outreach efforts have been taken to encourage the participation of all citizens including minorities, non-English speaking persons and individuals with disabilities. As part of our outreach efforts, a copy of the public notices are placed on the City of Wichita web site at www.wichita.gov and provided to several neighborhood organizations for translation and posting at their locations.